

**Testimony of Brett Stevenson,
Wood River Bicycle Coalition,
a Chapter of the International Mountain Bicycling Association
Before the U.S. Senate Committee on Energy and Natural Resources
Subcommittee on Public Lands, Forests, and Mining
Legislative Hearing on the Sawtooth National Recreation Area and Jerry Peak
Wilderness Additions Act S.583.**

Thank you Chairman Murkowski, Ranking Member Cantwell, and distinguished members of the Committee. I appreciate the opportunity to weigh in on this important bill effecting the management of our public lands. It is an honor and a privilege to provide a local perspective on issues that are so critical to our quality of life and the outdoor recreation economy, nationally and locally.

My name is Brett Stevenson and I am a native of Idaho. My parents left their careers in San Francisco before I was born in search of something new, wholesome, and fresh. They discovered the Wood River Valley and something resonated. The rural authenticity, infinite amount of mountain adventure and wealth of recreational opportunities, and rugged, beautiful landscape of Idaho was where they wanted to spend their life lives and raise their children.

They bought land and started farming. For over forty years now my family has been growing barley for Coors Brewing Company and in that time, we've gotten pretty good. We have become MillerCoors' Showcase Barley Farm. A distinction earned by making irrigation adjustments to save over 150 million gallons of water annually, improving riparian habitat, fostering pollinators and consistently growing excellent barley.

My parents chose our home deliberately, one of many choices they made that helped define the type of person I would become. In choosing my career I focused on environmental studies so that I could contribute to and continue the lifestyle we grew up with. After completing my studies I returned home to be a land use planner for Blaine County. After five years working for the County, I went to work with Rick Johnson at Idaho Conservation League. ICL is Idaho's voice for conservation and is effective at protecting Idaho's clean air, water, and quality of life. After much consideration, I left ICL to help on the family ranch where it's all hands on deck to try to improve water management in our depleted basin. The connections to the land, the community, and landscape are what make the Wood River Valley more than the place we live; it is where we thrive.

The Wood River Bicycle Coalition, a Chapter of the International Mountain Bicycling Association, works to promote sustainable trails, responsible biking, and improve riding opportunities for all ages and abilities. Through partnerships and advocacy on local, regional, and national levels, the Wood River Bike Coalition works to enhance bike-

friendliness. We contributed 700 volunteer hours to restore wildfire damaged trails last spring; helped pass a levy to generate \$3 million to restore our community bike path; and were awarded the distinction of “Bike Friendly Community” by League of American Bicyclist.

The International Mountain Bicycling Association (IMBA) leads the national and worldwide mountain bicycling communities through a network of 80,000 individual supporters, 180 chapters and 340 affiliate clubs, and 600 dealer members. IMBA teaches sustainable trail building techniques and has become a leader in trail design, construction, and maintenance. The organization also encourages responsible riding, volunteer trail work, and cooperation among trail user groups and land managers. Each year, IMBA members and affiliated clubs conduct more than 750,000 hours of volunteer trail stewardship on America’s public lands and are some of the best assistants to federal, state, and local land managers.

We applaud Senator Risch and Congressman Simpson for their continued work on this issue, so it is with some disappointment that we find ourselves in opposition to this proposed legislation. The Wood River Bike Coalition and the International Mountain Bicycling Association support the enhanced protection and recognition of both the Boulder-White Clouds and Jerry Peak area. In fact, we support enhanced protection for even more of this amazing landscape than what this bill would create. However, we do not believe Wilderness, as used in this bill, is the most appropriate solution. These landscapes do possess incredible Wilderness characteristics, but they are also home to some of the most exceptional mountain bicycling experiences found anywhere in the world, which is an exceedingly rare combination. We would support any protective measure that embraces the existing recreational experiences, including mountain bicycling, and the character of the Boulder-White Clouds and Jerry Peak area.

The Wood River Valley Has a Broad Spectrum of Recreational Experiences

From the luxury resort accommodations of Sun Valley to the nearby primitive Sawtooth Wilderness and Frank Church River of No Return Wilderness the Wood River Valley has an outdoor experience for everyone. The Boulder-White Clouds and Jerry Peak areas play a very critical role between these two ends of the spectrum. These areas are open to diverse yet sustainable backcountry biking trails and other recreational uses. Opportunities for the full range of recreation builds an area's draw and attracts recreationalists of all kinds and abilities, which is critical to a tourism based economy like we have in the Wood River Valley.

A Healthy Recreation Economy Requires A Full Spectrum of Experiences

For reference the national outdoor recreation economy generates \$646 billion in consumer spending. 81% or \$525 billion of that comes from trips and travel related expenditures.¹ Outdoor recreation in Idaho produces \$6.3 billion in consumer spending, directly supports

¹ Outdoor Industry Association – Outdoor Recreation Economy Report 2012

77 thousand jobs, and generates \$461 million in state and local tax revenue.² Getting even more local, biking contributed \$33 million to the Wood River Valley's economy in a single season.³ User surveys indicate that there were over 700,000 user days on the trails.⁴ For reference the Sun Valley Ski Resort's annual skier days are generally about half that amount. The trails that are subject to closure in this bill are not the only, nor the most frequently used trails in the valley, but they are the marquee trails that inspire visitors, stoke the fires of the adventurous, and draw them in. Without these superlative backcountry experiences beckoning to mountain bikers, a crucial element in the local economy will be missing.

Businesses know the value that bicyclists accessing these trails brings to their bottom line. Attached as Exhibit A is a letter circulated and signed by 124 business, 60 of which are local to the Wood River Valley, supporting a solution that protects both the character and quality of the landscape and the recreational experiences, including mountain bicycling.

To those ends IMBA, The Wood River Bicycle Coalition, The Idaho Conservation League, and The Wilderness Society created a historical agreement, attached as Exhibit B, to pursue designation of these areas as a National Monument while retaining access to all the trails open today. Rather than stopping at mutually supporting the proclamation or designation we have gone further and crafted management principles that we feel should be embraced in order to preserve the character and the access experiences found in the Boulder-White Clouds and Jerry Peak area. Some of those principles include prohibiting off trail travel, future trail expansion, and managing the heart of the area in a manner consistent with preservation of the wild character. Moreover, the agreement advocated a monitoring system be established to ensure that use levels do not cause negative effects beyond an acceptable threshold. It is this type of modern pragmatism that we support that is sorely lacking from this proposed legislation. This unprecedented depth of collaboration reflects a true community driven solution that protects and enhances the value and character of these special lands. This bill does not reflect that collaborative spirit of our community.

Bicycles are Key to Engaging Youth

The space between Wilderness and Multiple Use Management, that includes bicycle access, is more important today than it ever has been. Not just for current bicyclists but for the future of American well being. Americans often live and work in highly developed urban settings and have little to no wild lands experiences. Yet we are familiar with the transformative effect of ventures into a natural, rugged environment. These experiences form vital connections to earth, the particular place, and the people we experience them with. Having these experiences makes American's better people, we need more of them and more people to engage in them. The trends away from these experiences, and all active recreation, are something we should all be concerned about. However, one of the bright spots is bicycles. According to the Outdoor Industry Association, bicycling is the number

² Id.

³ Economic Report from Sun Valley Economic Development, 2012

⁴ Trail Count Study from Blaine County Recreation Department, 2012

one outdoor activity for youth from ages 6 to 17, for young adults 18 to 24 it is third.⁵ The meteoric growth of the National Interscholastic Cycling Association, including the newly formed Idaho League, which is set to have its inaugural race season this fall, demonstrates the appetite for young people to engage in active recreation that they can take with them for a lifetime. Backcountry mountain biking opportunities like Ants Basin, Castle Divide, Bowery, and West Pass shape these young people and develop connections to the land and the people they go with. The experiences found on these trails develop character traits like determination, confidence, appreciation for the natural world, and perspective of our place in it. These experiences are invaluable and irreplaceable.

Not All Trails Are Equal

The mountain biking experiences in The Boulder-White Clouds and Jerry Peak area are vastly different than other mountain biking experiences found in the frontcountry or developed sites in the Valley. The backcountry setting offers mountain bikers an opportunity to experience solitude, self reliance, and untamed landscapes. Hikers and equestrian recreationalists can find primitive use only experiences in the Sawtooth Wilderness immediately to the West or just to the north in the vast Frank Church River of No Return Wilderness.⁶ The Boulder-White Clouds is the only opportunity for mountain bikers to have a big, backcountry experience in the entire region.

The proposed Wilderness designation in S.583 would change very little about the real management of these areas other than taking away current access for bicycle enthusiasts. There is little if any threat of destructive use because of the high alpine environment, steep slopes, and existing legislative limitations put in place when the area was included in the Sawtooth National Recreation Area. Existing mountain biking has not caused any form of environmental degradation. Without adverse effects there are no justifiable reasons to designate it as Wilderness, and exclude bicycles, for the sake of having more Wilderness experiences. As pointed out earlier, the Sawtooth Wilderness and Frank Church River of No Return Wildernesses provide ample opportunity for a superlative Wilderness experience in the area. To designate this area as Wilderness eliminates the only backcountry bike experience in the area and tells mountain bicyclists and local businesses that the Idaho delegation does not consider bicycle experiences to be worth protecting. This sentiment is further amplified by the fact that multiple accommodations were made for Idahoans who enjoy recreating on motorized vehicles and over-snow vehicles but those who choose a bicycle will not be accommodated.

Conclusion

The Wilderness Act is a good tool for the protection of threatened landscapes, habitat, and natural splendor. However, it is a single tool in the legislative toolbox. There are many solutions that can be crafted using existing policy. The commands of these non-Wilderness

⁵ 2014 Outdoor Industry Foundation Participation Report
(<http://www.outdoorfoundation.org/pdf/ResearchParticipation2014.pdf>)

⁶ A map showing the proximity of these areas is attached as Exhibit C

legislative designations vary from detailed management prescriptions to slightly more directed versions of multiple use. While the majority of these designations include recreation as a purpose in their enabling legislation, relatively few are specifically targeted at protecting and enhancing outdoor recreation opportunities. Managing these places to preserve and enhance the recreation experience provides substantial benefits for local residents and makes crucial contributions to local economies. They are an invaluable component of the outdoor recreation landscape, yet they remain substantially underrepresented with regard to protection and management for the unique benefits they provide.

IMBA and the Wood River Bicycle Coalition would welcome the opportunity to join with other stakeholders and the Idaho delegation to protect these treasured landscapes, the wildlife habitat, and the recreation experiences they provide. We ask this committee to send S. 583 back to the delegation for further discussion and collaborative efforts.

Exhibit A-1



The Honorable James Risch
483 Russell Senate Office Building
Washington, DC 20510

Dear Senator James Risch,

The Wood River Bicycle Coalition and the undersigned members of Idaho's tourism, bicycle, and general organization and business community, write to you today, respectfully requesting critical amendments to the Boulder-White Clouds legislative proposal in central Idaho also known as SNRA+ (formerly CIERDA). Amendments should be made prior to introduction of the bill in order to maintain bicycle access to existing and appropriate trails in this important landscape. The attached map with explanation should help guide changes needed to reach an agreeable solution.

Diverse recreational access to public lands like the Boulder-White Cloud mountains has supported and encouraged economic development in the form of businesses, tourism and quality-of-life recruits to rural Idaho. Providing a broad range of recreation experiences is one major attraction that drives people to enjoy these lands after work, on the weekends, and plan and dream about visiting for years to come.

In the 21st century, many professionals can live in a rural economy of their choosing. Businesses and entrepreneurs are increasingly choosing places like Blaine and Custer County that have invested in a wide range of recreation assets on nearby public lands. Investments in quality of life attributes, like access to public lands for a variety of recreational activities such as mountain biking, are becoming more and more important to creating a viable and inviting environment for economic development and individuals seeking an advanced quality of life. If congress closes these marquee bike trails with this legislation, our communities will pose a distinct disadvantage in the eyes of the business owners and entrepreneurs who will provide tomorrow's jobs.

Many of Idaho's rural counties, including Custer and Blaine, rely on diverse tourism as key economic resources for the community. Custer County is already home to some of the most spectacular and significant Wilderness areas, the Frank Church River of No Return and the Sawtooth, both of which provide ample world-class hiking and equestrian opportunities where cycling is prohibited. The Boulder-White Clouds is a picturesque landscape that currently hosts the regions most valued and iconic mountain bike and multi-use trails. They are a national draw for tourists and locals alike. A healthy recreation economy relies on a range of available experiences, including Wilderness, motorized play areas and trails, and backcountry mountain biking.

Idaho needs land access and conservation solutions that make us a competitive year round destination. Mountain biking is a robust economic driver that is contributing to the sustainability and profitability of our communities. As destination mountain bicycling continues to grow, we will be competing against other western destinations that are consciously working to provide a broad mix of quality recreation experiences. Without the iconic backcountry rides such as Castle Divide and Ants Basin we will lose a competitive edge.



Exhibit A-2



We believe it is in the best interest for the state of Idaho to promote use of our incredible mountain biking opportunities and not close them. We ask that you work with our community and mountain bicycling enthusiasts to rectify these troubling aspects of the draft bill as soon as possible.

We think it would be a mistake to severely limit cycling opportunities through this legislation and our request to you is your continued support of public land access. A solution can be achieved that represents local desires, creates appropriate Wilderness and allows for continued bike access through thoughtful adjustments.

Please help us achieve a local solution we can all support.

Most sincerely,

A handwritten signature in black ink that reads 'B. Stevenson'.

Brett Stevenson, Executive Director
Wood River Bicycle Coalition
P.O. Box 3001 Hailey, ID 83333
208.720.8336
wrbcbrett@gmail.com

A handwritten signature in black ink that reads 'Mike Van Abel'.

Mike Van Abel, Executive Director
International Mountain Bicycling Association
PO Box 20280 Boulder, CO 80308
303.545.9011
mike.vanabel@imba.com

cc: Senator Mike Crapo, Representative Mike Simpson, Representative Raul Labrador



Exhibit A-3



Idaho Businesses

Smith Optics
Ketchum, Idaho

Sturtevants
Ketchum, Idaho

John Reuter Greenworks, LLC
Ketchum, Idaho

Alpinfoto
Ketchum, Idaho

The Elephant's Perch
Ketchum, Idaho

Gather Yoga
Ketchum, Idaho

Cox Communications
Ketchum, Idaho

Big Life Magazine
Ketchum, Idaho

First Lite
Ketchum, Idaho

Dauenhauer Manuf. Co.
Ketchum, Idaho

King Electrical
Ketchum, Idaho

Adventure Dolomiti
Ketchum, Idaho

Door 2 Door Ski & Snowboard Rental Delivery
Ketchum, Idaho

New West Insurance
Ketchum, Idaho

Provisualization, Inc.
Ketchum, Idaho

4 Points, LLC
Ketchum, Idaho

Club Ride
Ketchum, Idaho

YMCA-Wood River
Ketchum, Idaho

Vertical Electric
Ketchum, Idaho

PK's Ski and Sport
Ketchum, Idaho

Thomas & Johnston, Chtd.
Ketchum, Idaho

Sawtooth Brewery
Ketchum, Idaho

Lizzy's Fresh Coffee
Ketchum, Idaho

The Haven
Ketchum, Idaho

Sun Valley Mustard
Ketchum, Idaho

Simplefill
Ketchum, Idaho

Vamps
Ketchum, Idaho

Galena Lodge
Ketchum, Idaho



Exhibit A-4



American Capital Advisory
Ketchum, Idaho

Rusch Relations
Ketchum, Idaho

PlayHard GiveBack
Ketchum, Idaho

Kith and Kin LLC
Ketchum, Idaho

Velocio Hailey
Ketchum, Idaho

Big Belly Deli
Hailey, Idaho

Dirt Bird Productions
Hailey, Idaho

CK's Real Food
Hailey, Idaho

Sun Summit South
Hailey, Idaho

Square Dot Creative Group
Hailey, Idaho

Cumulus Carpentry
Hailey, Idaho

Marketron
Hailey, Idaho

Upcycle Brand
Hailey, Idaho

Alliance Bicycles, LLC
Hailey, Idaho

The HUB
Salmon, Idaho

Redbarn Product Development, Inc.
Ketchum, Idaho

Kearns, McGinnis & Vandenberg Builders
Ketchum, Idaho

Precision Plumbing
Ketchum, Idaho

Windy City Arts
Hailey, Idaho

3rd LLC
Hailey, Idaho

ArborCare
Hailey, Idaho

Rocky Mountain Hardware
Hailey, Idaho

Sun Valley Trekking
Hailey, Idaho

Dev Khalsa Photography
Hailey, Idaho

Yellow Belly Ice Cream, LLC
Hailey, Idaho

Belle Ranch, LLC
Hailey, Idaho

Stanley Baking Company & Cafe
Stanley, Idaho

Sawtooth Hotel
Stanley, Idaho

Gravity Sports
Stanley, Idaho

Salmon Idaho Mountain Bike Association
Salmon, Idaho



Exhibit A-5



National Businesses

Saara Snow
Adventure Cycling Association

Mitch DeShields
Blaine County Recreation Dist. ID League NICA

Hill Abell
Austin Ridge Riders

Tyson Stellrecht
Backcountry Pursuit, LLC Boise, ID

Jacob Dudek
Backcountry.com

Natalie Cook
BikeToursDirect/BikeTours.com

Tony Ellsworth
BST Nano Carbon/Ellsworth Bicycles

Brian Donley
Capital Off-Road Pathfinders (CORP)

Chip Deffe
Crank and Carve, Inc./Sun Summit South

Dan Brown
Cuyuna Lakes Mountain Bike Crew

Jim Hasenauer
Emeritus Professor, CSU Northridge

Laura Mundy
Dirt Dolls of Idaho

Shane Hensley
DT Swiss

Lori Smith
Eastside Cycles

Scott Rapp
Adventure Maps, Inc.

Jay Cooper
Air Wisconsin Airlines

Gene Hamilton
BetterRide

Russ Hoefler
BikeTourFinder.net

Derek Nelson
Boise Foothills 20/20

John Giantonio
Casper Area CVB

Greg Martin
City of Ketchum

Steve Messer
Concer

John McConnochie
Cycle Alaska

Robin Seastrom
Cycle Therapy

Nate Kuder
Dakine

Jeremiah Higley
Magic Valley Cyclocross

Matt Andrews
Minnesota Off-Road Cyclists

Brian Riepe
Mountain Flyer Magazine



Exhibit A-6



Rick Reed
Five Ten

Matt Weber
Fox Head, Inc.

Brian Vaughan
GU Energy Labs

Jessica Gradhandt
Idaho High School Cycling League

Kahle Becker
Kahle Becker, Attorney at Law

Lisa Cramton
Pivot Cycles

Mark LaLonde
Planet Bike

Gary Sjoquist
Quality Bicycle Products

Robert Collins
Remax

Don Palermini
Santa Cruz Bicycles

Scott Hulgren
San Diego Mountain Biking Association

Kris Robinson
Promoshop, Inc/ Ecopromos.com

Troy Clark
Snake River Mountain Bike Club

Tristan Greaves
Southern ID Mountain Biking Association

Gordon Greaves
IonLife

Bryan Mason
Kali Protectives

Roger Hernandez
Kenda Tire

Chris Sugai
Niner Bikes

Brian Olson
Peaks to Plains Therapy

Dave Edwards
Primal

Steven King
Vista Verde Ranch

Nate Bird
Honey Stinger

Kelly Ryan
San Juan Hut Systems

Karoline Droege
Suncook Valley Sno-Riders

Dustin Bennett
Trek Bicycle Corporation

Chris Conroy
Yeti Cycles

Tim Carls
Vernon Graphix

Elayna Caldwell
Sram, LLC



Exhibit A-7



Mark Slate
Wilderness Trail Bikes (WTB)

Austin McInerney
National Interscholastic Cycling Association (NICA)

Hans Rey
Wheels 4 Life/No Way Productions

Olin Glenne
Sturtevant & Sun Valley Mountain Guides

Maurice Tierney
Dirt Rag Magazine

Kent King
Magura USA

Paul Wyandt
Zoic Clothing

Laurel Hunter
Western Spirit Cycling

Robert Miller
Two Knobby Tires

Azul Couzens
Bell Helmets



Exhibit B-1

2/28/14

MEMORANDUM OF UNDERSTANDING
between
The Wilderness Society, Idaho Conservation League,
International Mountain Bicycling Association, and the Wood River Bicycle Coalition
regarding proposed Boulder-White Clouds National Monument

In support of the mutual benefits of protecting the Boulder-White Clouds (BWC) landscape, the undersigned organizations (The Wilderness Society, Idaho Conservation League, International Mountain Bicycling Association, and the Wood River Bicycle Coalition) have reached consensus and agree to advocate for designation of the BWC area (as depicted on the attached BWC NM reference map) as a national monument (NM) for the long term preservation and enhancement of the wilderness character, world-class human-powered recreation, and historical, cultural and scientific values that define this remarkable landscape.

TWS, ICL, IMBA and WRBC (hereafter referred to as “We”) members share a connection and love of this place, therefore this memorandum of understanding (MOU) captures and defines how and where We will move forward together and the public position(s) We will take regarding the following: the future of mountain biking within a Boulder-White Clouds National Monument and protection of the BWC landscape – one of the largest intact roadless areas in the lower United States – in perpetuity.

Together, We support a national monument and components of the subsequently related management plan as defined below.

Support a Presidential Proclamation

We will urge and advocate that the President, utilizing his authority under the Antiquities Act, protect the BWC as a national monument so the values and objects existing on this landscape are permanently conserved, protected and enhanced, and that the public may continue to enjoy the area in largely the same way and in the same condition that it is today.

We will advocate for a BWC NM proclamation that:

- Preserves the outstanding wilderness character and opportunities for backcountry solitude away from areas where modernity dominates the landscape and therefore is scientifically, biologically, and socially valuable and worth monitoring, maintaining, and protecting;
- Preserves and maintains unique world-class human-powered recreation opportunities in the BWC;
- Acknowledges that hiking, mountain biking, horseback riding, skiing and other forms of human-powered recreation are appropriate and important, and that a

Exhibit B-2

quiet backcountry experience for all human-powered recreation groups needs to monitored, maintained, and protected;

We will jointly and individually advocate for the BWC NM designation and the components within this MOU by:

- Promoting the principles stated within this MOU;
- Holding a local information session for local elected officials, commissioners, and other community leaders;
- Meeting with key decision makers in the US Department of Agriculture, the US Department of the Interior, and the Council on Environmental Quality.

In order to ensure the values stated above are protected in a BWC NM, We believe that the long-term protection of wilderness character and mountain biking and other appropriate human-powered recreation in the landscape can and should be balanced through active and adaptive management techniques.

Management Plan Recommendations

To protect values listed above and objects of interest on the BWC landscape, and as an agreeable mechanism to maintain outstanding wilderness character while maintaining acceptable bicycle access, We support and advocate the following joint management plan recommendations regarding management of mountain biking for the proposed BWC NM until such time a Record of Decision is signed and final:

Recommendations for Western Portion of Proposed BWC NM

With regard to lands within the proposed BWC NM lying west of the East Fork Salmon River, South Fork East Fork Salmon River and Silver Creek, We recommend that:

- The United States Forest Service (USFS) and Bureau of Land Management (BLM) manage the lands that are not part of designated motorized road/trail corridors under two management categories: Wilderness Character Zones and Human-Powered Backcountry Recreation Zones.
- **Wilderness Character Zones** should be managed to prevent degradation of their wilderness character, and specifically to prevent degradation of the following qualities: Natural (the area's ecological system are substantially free from the effects of modern civilization); Untrammelled (the area is essentially unhindered and free from modern human control or manipulation); Undeveloped (the area retains its primeval character and influence, and is essentially without permanent improvement or modern human occupation); and Solitude or Primitive and Unconfined Recreation (the area provides outstanding opportunities for solitude or primitive and unconfined recreation). We recommend that all motorized use and mechanized transportation be prohibited within the Wilderness Character Zones, except when required to address emergency situations.

Exhibit B-3

- **Human-Powered Backcountry Recreation Zones** should be managed as trail corridors to ensure a high-quality human-powered recreation experience. In the management plan, using either language-based exceptions or Non-Motorized Backcountry corridors, mountain bicycling is identified as an existing and appropriate use and should be allowed to continue on the trails listed. These shared use corridors ensure a high-quality human-powered recreation experience. Human-powered recreation is defined as outdoor recreation activities in which no motorized source of power is used as part of the activities or as part of the means of transport.
- All areas proposed for wilderness designation under the most recent draft of Representative Mike Simpson's Central Idaho Economic Development and Recreation Act should be managed as Wilderness Character Zones with the exception of trail corridors managed as Human-Powered Backcountry Recreation Zones that are identified below, and roads/trails managed as open to motorized travel as determined in the management plan.
- The following areas be managed as Human-Powered Backcountry Recreation Zones:
 - Trail #675 – French Creek (from terminus of Road 670 to terminus of Road 668)
 - Trail #678 – Big Lake Creek (from Road 670 to Jimmy Smith trailhead)
 - Trail #664 – Bluett Creek (from monument boundary to trail terminus)
 - Trail #112 – East Fork Salmon River Trail (from monument boundary near Grand Prize Gulch trailhead to East Fork trailhead)
 - Trail #111 – Germania Creek Trail (from Pole Creek Road to Germania Creek trailhead)
 - Trail #114 – Bowery/Germania Connector Trail (from East Fork trailhead to Germania Creek Trail)
 - Trail #215 – Galena Gulch Trail (from East Fork Salmon River Trail to Pole Creek Road)
 - Trail #108 – Gladiator Creek Trail (from monument boundary to East Fork Salmon Trail)
 - Trail #109 – Washington Lake Trail (from monument boundary to Germania Creek Trail)
 - Trail #110 – Chamberlain Creek Trail (Castle Divide Trail east to Germania Creek Trail)
 - Trail #047 – Castle Divide Trail (from Washington Lake Trail to Big Boulder Creek trailhead)
 - Trail #682 – Little Boulder Creek Trail (from Big Boulder Creek Trail to Little Boulder Creek trailhead)
 - Trail #671 – Warm Springs Creek Trail (from Ants Basin Trail to monument boundary)
 - Trail #219 – Ants Basin Trail (from Washington Lake Trail to Warm Springs Creek Trail)

Exhibit B-4

- Trail #104 – Williams Creek Trail (from monument boundary to Warm Springs Creek Trail)
- Trail #203 – Washington Creek Trail (from Washington Lake Trail to Castle Divide Trail)
- Trail #332 – Fisher Creek Trail (from Fisher Creek Road to Williams Creek Trail)
- Trail #647 – Rough Creek Trail (from monument boundary to Casino Lakes Trail/Garland Creek Trail junction)
- Trail #646 – Big Casino Trail (from monument boundary to Warm Springs Creek Trail)
- Trail #616 – Casino Lakes Trail (from monument boundary to Rough Creek Trail/Garland Creek Trail junction)
- Trail #672 – Garland Creek Trail (from Rough Creek Trail/Casino Lakes Trail junction to Warm Springs Creek Trail)
- Trail #603 – Martin Creek Trail (from Big Casino Trail to trail terminus near headwaters of Martin Creek)

Recommendations for Eastern Portion of Proposed BWC NM

With regard to lands within the proposed BWC NM lying east of the East Fork Salmon River, South Fork East Fork Salmon River and Silver Creek, We will seek to achieve harmony in the management plan between areas managed for wilderness character and areas managed for human-powered recreation.

General Recommendations for Proposed BWC NM

We recommend that motorized trail maintenance tools are permitted on all trails that are open to mechanized travel.

We recommend that any and all necessary trail realignments or reroutes, determined through agency management decisions that are based upon an identified need, whether social and/or environmental, be made possible and contained within the closest proximity of the original trail as possible.

In order to preserve opportunities for solitude and a backcountry experience, We recommend that the USFS and BLM develop monitoring and adaptive management plans to maintain the environmental and experiential integrity of a BWC NM.

Media and Public Communications

All external communications (media, membership outreach, alerts, etc.) will be consistent with this memorandum of understanding as presented below. Concerns or disputes with consistency will be addressed immediately through open communications between signatories.

For the purpose of strengthening trust and maintaining the integrity of this MOU, all parties to this MOU will be encouraged to the level practical, to respond in a timely and

Exhibit B-5

public manner to public discourse (written or otherwise) that comes from within each of our respective communities that is contradictory and/or detrimental to this agreement. Responses should espouse the productive value and/or specific components of this MOU in a favorable manner.

For purposes of clarity, no party to this memorandum of understanding shall make a public statement on behalf of any of the other parties without prior written consent and no party to this memorandum of understanding shall make a lobbying contact on behalf of any other party.

Sincerely,



For

Craig Gehrke
Regional Director
The Wilderness Society, Idaho Office

Date 2/28/14



Rick Johnson
Executive Director
Idaho Conservation League

Date 2/28/14



Brett Stevenson
Executive Director
Wood River Bicycle Coalition

Date 3/2/14

Exhibit B-6

A handwritten signature in black ink, appearing to read "Anna Laxague". The signature is fluid and cursive, with the first name "Anna" being more prominent than the last name "Laxague".

Anna Laxague

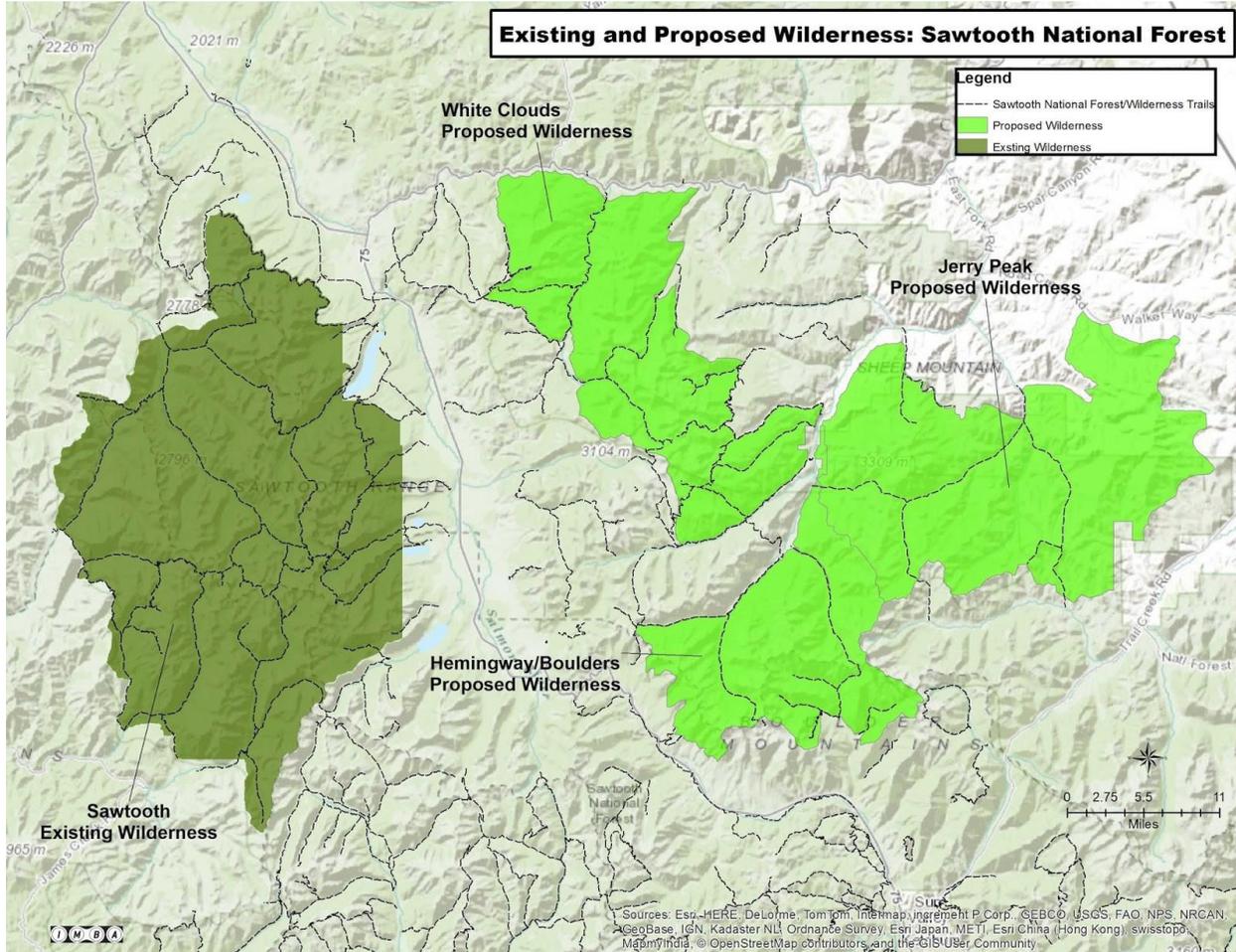
Date 3/1/14

Pacific Northwest Region Director
International Mountain Biking Association



Boulder – White Clouds Backcountry Trails Landscape

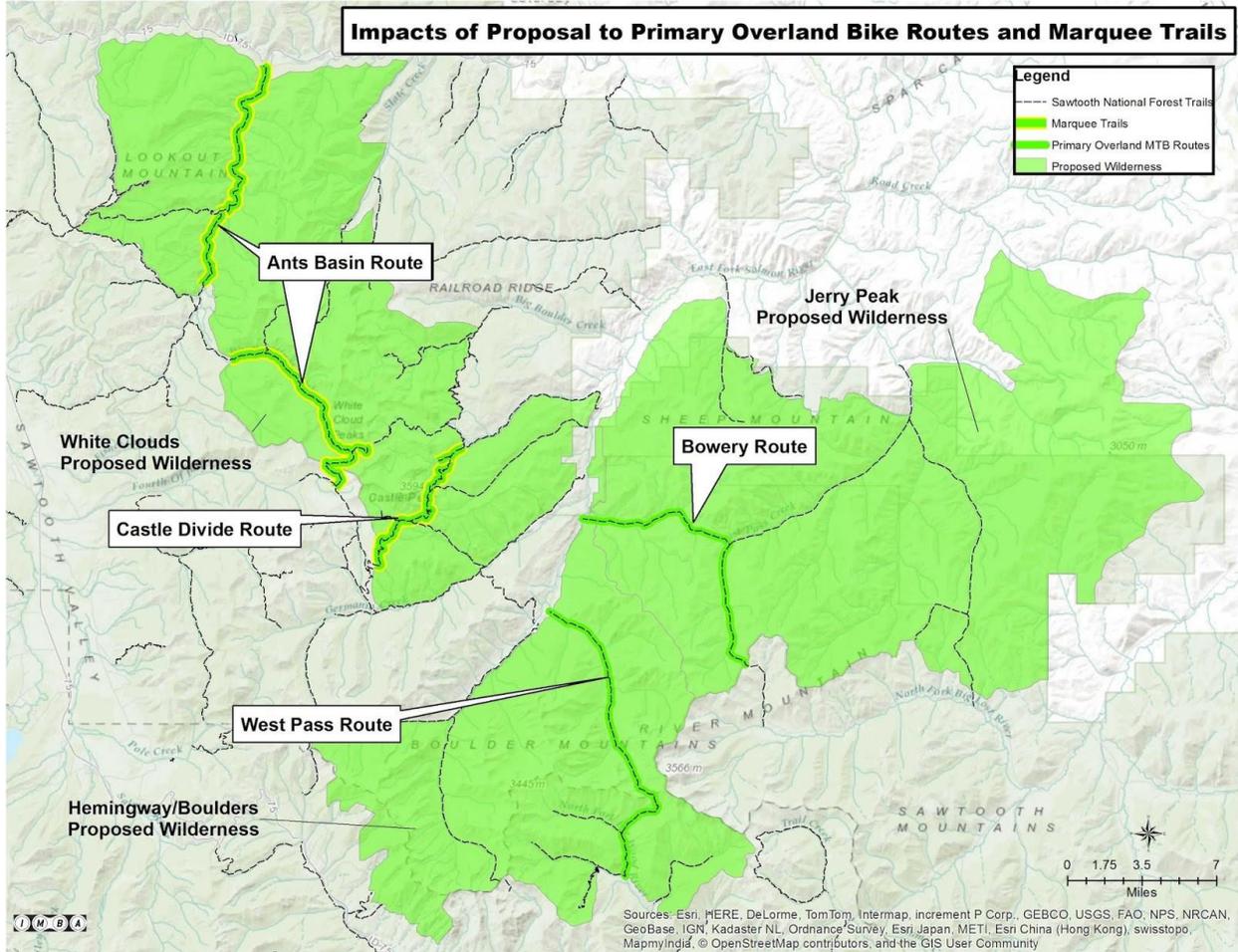
This map shows the overall backcountry landscape of the Boulder--White Clouds area. All the trails seen in the "Proposed Wilderness" are currently open to bicycles and a variety of other users. All trails in the 217,088 acre Sawtooth Wilderness Area are exclusive to equestrian and hikers. Together they create a broad range of recreation experiences that are an invaluable component of the Idaho economy.





Boulder – White Clouds Backcountry Trails Landscape

This map shows a more detailed view of the trails in the proposed Wilderness that are currently open to bicycles that would be closed if designated Wilderness without an accommodating solution. All of these trails offer important access to backcountry riding experience for locals and out of town visitors. These are the marquee trails that draw mountain bikers to the Boulder-White Clouds.



Any action, legislative or administrative, must fully consider and make provisions for these rare backcountry experiences that make irreplaceable contributions to the local economy and quality of life.

