ANSWERS TO QUESTIONS FOR THE RECORD
FROM SARA BRONIN
SUBMITTED SEPTEMBER 23, 2021

Questions from Ranking Member John Barrasso

Question 1: You have extensive experience leading efforts to reform zoning laws. You have supported policies like locating multi-family housing in historically single-family neighborhoods, allowing single-family homeowners to construct additional dwelling units on their greenspace, and reducing the amount of available parking.

On July 28, 2019 you wrote,

“As a zoning official, I’m usually the last person to advocate for federal intrusion into local decision-making. But the problems of housing inequality and segregation are too big for localities to tackle piecemeal.”

a. Do you hold this belief today?

Answer: Yes in that I believe, as a former local official, that federal intrusion into local decision-making is not preferable, yet I also recognize that the federal government has long played an important role in tackling housing inequality and segregation.

b. Do you believe the federal government should legislate with regard to zoning laws in order to prescribe what should be allowed at the local level?

Answer: The federal government already plays a role in zoning, including, for example, through the Religious Land Use and Institutionalized Persons Act of 2000, which overrides local zoning of religious institutions. Whether Congress should further legislate with regard to zoning laws is up to Congress.

c. Would it be appropriate for you, as Chairman of the Advisory Council on Historic Preservation, to advise the President and Congress with regard to local zoning and the types of reforms you have proposed?

Answer: The Advisory Council has a statutory scope relating to historic places (and not, for example, to urban planning more generally). If confirmed as its Chair, I will exercise my duties in accordance with its statutory scope.

Question 2: Traditionally, the Council has promoted the preservation, enhancement, and sustainable use of our nation’s diverse historic resources, and advised the President and Congress on national historic preservation policy. On June 24, 2021, you tweeted about the Advisory Council on Historic Preservation:
“It plays a role in reviewing many federal infrastructure projects & advises on agencies’ preservation activities. But just as important is ACHP’s potential to ensure that preservation is ‘at the table’ during important national conversations about housing, transportation infrastructure, economic development, energy policy, and the arts – & that the preservation field advances sustainability, inclusive growth, innovation, and cultural inclusion — to preserve and honor the history of all of us, not just some.”

a. What do you envision as your role at ACHP?

*Answer:* If confirmed as Chair, I would ensure that the Advisory Council continues to fulfill its statutory duties in its assistance and advising in agency reviews of federal infrastructure projects and in its advising on preservation activities. In addition, I would help ensure that, within the Advisory Council’s statutory scope, the issue of preservation is considered across any federal policymaking areas that might affect historic properties.

b. Do you plan to expand the scope of topics the Council advises the President and Congress on and if so what are those topics?

*Answer:* If confirmed as Chair, I plan to exercise my duties in accordance with the Advisory Council’s statutory scope, which is specific to historic properties.

**Question 3:** A key function of the Advisory Council on Historic Preservation is to guide federal agencies and other participants in the federal historic preservation review process established by section 106 of the National Historic Preservation Act. The process requires federal agencies to consider effects of projects on historic properties and provides the Council an opportunity to comment prior to a final decision being made. Many projects at the Department of the Interior are required to go through the 106 process and you could be involved in almost all of these decisions.

a. Will you commit to ensuring this process will be implemented the way Congress intended when enacting the National Historic Preservation Act?

*Answer:* Yes.

b. Will you commit to not politicizing the 106 process?

*Answer:* Yes.

**Question 4:** On November 9, 2020, Executive Director Fowler announced his resignation and officially retired on January 2, 2021. If confirmed, you will have the authority to appoint the next Executive Director, who oversees the daily operations of the Council.
a. As only the second person to ever be nominated for this position, please describe what characteristics and qualifications you will look for when appointing a new Executive Director, and what priorities you will seek to implement at ACHP.

Answer: First and foremost, I would prioritize someone with integrity: the credibility of the Advisory Council, whose central role is one of collaborator and advisor, depends on its having leaders on whose word all parties may rely. Expertise in managing interagency relationships, tribal consultation, and processes similar to Section 106 would also be a key priority in the next Executive Director.

Question 5: You are being nominated for a position that requires you to lead a Council of 24 statutory members, one of which you currently advise, the National Trust for Historic Preservation. I am concerned about the conflict of interest this poses.

a. Will you commit to this committee that you’ll be able to adhere to your ethics agreement?

Answer: Yes.

b. Will you represent the Council and not just yourself or entities with which you have had previous associations?

Answer: Yes.

c. Will you recuse yourself from matters that involve the National Trust for Historic Preservation?

Answer: In determining whether I recuse myself from any matter, I will abide by all applicable ethics rules and my ethics agreement. For the record, my role at the National Trust for Historic Preservation is as one of a large group of uncompensated volunteers who meet only quarterly (for 60-90 minutes each time), and who play no decision-making, supervisory, financial, contractual, or staff role at the National Trust. An advisor, such as myself, is not considered a trustee, officer, and director of the National Trust. Please also note for the record that the National Trust was chartered by Congress in 1949, and in accordance with federal law (54 U.S.C. § 312104), two members of the Cabinet (the Interior Secretary and the Attorney General) serve as ex officio members of the Trust’s Board of Trustees.

Question 6: The Advisory Council on Historic Preservation ‘‘promotes the preservation, enhancement, and sustainable use of our nation’s diverse historic resources, and advises the President and the Congress on national historic preservation policy.’’

a. Will you commit to protecting ACHP processes and recommendations from political interference?

Answer: Yes.
**Question 7:** You are the founder of an organization called Desegregate Connecticut, where you’ve advocated for reforming zoning laws in Connecticut. Specifically, you helped pass a bill that eliminated the terms “overcrowding of land” and “undue concentration of population” from state law as legal bases for zoning regulations.

a. Please explain to the committee what problems these changes were intended to address.

*Answer:* Public Act 21-29 was passed by the Connecticut General Assembly. Its explanation of the bill’s provisions can be found here: [https://www.cga.ct.gov/2021/BA/PDF/2021HB-06107-R010716-BA.PDF](https://www.cga.ct.gov/2021/BA/PDF/2021HB-06107-R010716-BA.PDF). While the Desegregate Connecticut coalition did not specifically opine as a coalition on the language cited above, please note that the general goals of the 78-nonprofit coalition are threefold: inclusive economic prosperity, a cleaner environment, and greater equity. The coalition includes representatives of the business community (such as the Homebuilders and Remodelers Association, a community development bank, several nonprofit real estate developers, and the American Institute of Architects), the environmental community (such as the Sierra Club and Save the Sound), and community and neighborhood groups, because all recognize that they share a common interest in data-driven land use reforms to allow more housing, in the right places, is better for the economy, environment, and equity.

**Question 8:** In your professional and personal opinion, when is the best time to engage public input and involve State Historic Preservation Offices and other interested parties during the permitting process?

*Answer:* Parties should be engaged in the permitting process as early as possible.

**Question 9:** You have written extensively about your support for solar energy, green buildings, and microgrids. In your article entitled, Energy in the Ecopolis, you wrote “In the future, in order for our cities to be more regenerative, we must close the metabolic loop. Our cities must both use less energy and produce energy in a more thoughtful way.”

a. Do you believe oil and gas production should continue to be a part of the energy mix moving forward?

*Answer:* Oil and gas production will continue to be a part of the energy mix for years to come.

**Question 10:** ENR Minority staff conducted research and reviewed your Twitter posts leading up to your nomination hearing on September 21, 2021. As of September 21, 2021, your Twitter account does not show any tweets prior to June 21, 2021, even though staff have previously reviewed your tweets prior to this date. Since the initial review was conducted, the following tweets relevant to the position you have been nominated for, have been inaccessible.

- On July 10, 2021 you retweeted @TheRegReview, “The Interior Department’s failure to address climate change has hindered property owners’ attempts to preserve historic landmarks, @sarabronin of @CornellLaw argues.”
On June 15, 2021 you tweeted: “ICYMI – Bears Ears on its way (hopefully) to reinstatement of boundaries:[she shared a tweet from @savebearsears that stated] “@SecDebHaaland “has advised President Biden to reinstate boundaries at #BearsEars and Grand Staircase-Escalante in Utah, and also in a marine area off New England. All were reduced by former President Donald J. Trump.” #RestoreBearsEars #HonorTribes”

On June 14, 2021 you tweeted: “ICYMI: A week ago, @Interior @NatlParkService announced it was withdrawing the Trump administration-proposed changes to the National Register: https://bit.ly/3gu9H7e I just posted my 2019 comment about this on @SSRN https://bit.ly/3xkSynj Glad nothing will come of it!”


On May 20, 2021 you tweeted numerous times stating, “#NationalPreservationMonth publication announcement: "Law’s Disaster: Heritage at Risk” has been published by @ColumbiaLaw Journal of Environmental Law: http://papers.ssrn.com/sol3/papers.cfm?abstract_id=3609930... Basic idea?: We don’t protect valuable historic & cultural sites (from Mesa Verde & @StatueEllisNPS to your beloved main street!) from natural hazards. What can we do about it? 1a) Pre-disaster prep: Fund @NatlParkService & State Historic Preservation Offices to digitize (at a minimum) National Register properties + eventually State/locally-designated properties too. 1b) Pre-disaster prep: Assess disaster risks beyond just sea level rise. This kind of planning isn't really happening - not even in state hazard mitigation plans - and it's the smart thing to do…2) Mitigate disaster effects: Expand @Interior Dep’t’s ”Secretary’s Standards” & related Guidelines & official interpretations to ensure sites can withstand hazards or are properly moved/deconstructed if there are no better options. How should we expand them? That's easy: include hazards beyond flooding & resources beyond buildings! Without changing the Standards, we lose more historic sites. (For more on this, see my forthcoming @ColumbiaGSAPP book chapter: http://papers.ssrn.com/sol3/papers.cfm?abstract_id=3626043... 3) Post-disaster recovery: As a start, implement buyout programs that consider historic fabric, design clearer standards for debris, & give preservationists a seat at the funding/strategy table. The paper covers both federal laws (the @fema Stafford Act, the Flood Insurance Program, & the National Historic Preservation Act) and efforts by CT, LA, Annapolis, Philadelphia, Charleston, & New Orleans…Before concluding that we aren’t doing nearly enough at all levels, and a more robust, coordinated federal response is desperately needed.”

U.S. Senate Committee on Energy and Natural Resources  
September 21, 2021 Hearing: The Daniel-Davis, Touton, and Bronin Nominations  
Answers to Questions for the Record Submitted to Ms. Sara C. Bronin

a. Please confirm that these are your statements posted on Twitter.

Answer: While I do not have the original statements on any media or in any form, they all appear to be things I would have said, and I will thus claim them as my statements.

b. Do you still hold the views stated in these Tweets even though they have since been taken down or deleted?

Answer: Yes. The views stated in these Tweets primarily are either factual (e.g., that the NPS has published flooding guidelines) or summarize and link to longer scholarly papers I have written.

c. Please confirm that you deleted these posts.

Answer: I believe that Twitter should be treated as an ephemeral form of social media best used for celebration, announcements, quick observations, and connections. Like many other users, I have long used an auto-delete function; in my case, the period for automatic deletion is three months. If confirmed as Chair of the Advisory Council, I would abide in my use of social media by all pertinent record-keeping policies and procedures.

d. If in fact you did delete these Tweets, please explain in detail why you deleted them.

Answer: See above.

e. Were you directed to take these Tweets down by any person?

Answer: No.

f. Please provide us with a catalog of all of your Tweets associated with the Twitter account @sarabronin.

Answer: All available Tweets are online at http://twitter.com/sarabronin. I do not have access to Tweets deleted by the auto-delete function.

**Question 11:** On June 15, 2021 you tweeted: “ICYMI – Bears Ears on its way (hopefully) to reinstatement of boundaries:[she shared a tweet from @savebearsears that stated] “@SecDebHaaland “has advised President Biden to reinstate boundaries at #BearsEars and Grand Staircase-Escalante in Utah, and also in a marine area off New England. All were reduced by former President Donald J. Trump.” #RestoreBearsEars #HonorTribes”

a. What role would the Advisory Council on Historic Preservation have in advising the Secretary of the Interior over the use of the Antiquities Act in the establishment of national monuments?
Answer: In 2017, the Advisory Council advised the Secretary of the Interior on the Bears Ears site, and I would not prioritize having the Advisory Council issue any additional such advice, if confirmed as Chair.


a. What role would the Advisory Council on Historic Preservation have in advising the Secretary of the Interior over changes to the National Register?

*Answer: The Advisory Council has long worked with the Department of the Interior in a collaborative manner to suggest policy and program improvements. In such collaboration, the Advisory Council plays an advisory role.*


a. What role would the Advisory Council on Historic Preservation have in advising the National Park Service on flood guidelines or other matters?

*Answer: Same answer as Question 12.*

**Question 14:** Will you commit to not participate personally and substantially in any particular matter in which you know that you have a financial interest directly and predictably affected by the matter?

*Answer: Yes.*

**Question 15:** Your nomination to role of ACHP chair was announced on ACHP.gov on June 24.

a. Did you work with the ACHP in drafting the June 24 press release?

*Answer: The Advisory Council’s staff provided me with a draft press release, based almost word-for-word on publicly available bios, prior to its release.*

b. Why was your forthcoming book, *Key to City*, mentioned in a press release on a government website?

*Answer: The book, which has not been published and is not commercially available, is mentioned on all of my publicly available bios as a scholarly work-in-progress and item of biographical
interest. If confirmed as Chair, I will not include the titles of any of my commercially available publications on any official bios or government websites.

Questions from Senator James E. Risch

Question 1: In your testimony, you mentioned that the ACHP plays the role of a convener, collaborator, and advisor in federal decisions with Section 106. If confirmed, to what extent would you expect Congress to take ACHP advice into consideration?

Answer: Whether Congress takes the Advisory Council’s advice into consideration is up to Congress, but I believe that Congress will be more likely to take its advice if the Advisory Council continues to perform its advisory function with integrity and in an apolitical way in service of historic places. If appointed as Chair, I would ensure that the Advisory Council will be open to bipartisan collaboration and will be available to assist members of Congress in their pursuit and their understanding of policies that can protect and preserve our shared heritage.

Question 2: In June of 2015, you wrote in the Environmental Law Reporter “Modern cities consume energy in tremendous amounts for heating, cooling, lighting, and even transportation. Ninety percent of this consumption is fueled by either fossil fuels (coal, natural gas, and petroleum) or nuclear electric power. None of these sources is (sic) renewable. All have tremendous negative environmental effects.” Now in 2021, nuclear energy provides over half of the nation’s carbon-free electricity – my understanding is that one nuclear power plant in your home state of Connecticut generates 38% of the state’s power. Nuclear power is both clean and environmentally safe when responsibly utilized. Furthermore, this Administration has acknowledged that nuclear energy is essential for reaching its carbon reduction targets.

a. Do you agree with this administration that nuclear energy is a key component of providing carbon free electricity into the future?

Answer: Nuclear production will continue to be a part of the energy mix for years to come.

b. If so, can you reconcile this with your past comments? If not, would your personal beliefs about nuclear energy affect your decisions should you be confirmed for this position?

Answer: My prior, personal beliefs would not override ACHP processes, decision-making criteria, or votes as they relate to nuclear energy—or any other issue. Please note that if confirmed as Chair, I would have just one of twenty-four votes on the Council.

Question 3: The ACHP works alongside federal agencies in historic preservation projects, including several in the state of Idaho. If confirmed, will you commit to full transparency in any considerations the Council advises on?

Answer: Yes.
Question 4: The National Historic Preservation Act requires the ACHP and other federal agencies to consult with and give ample opportunity for community members to comment on proposed decisions. If confirmed, how will you ensure successful communication with community members who may be affected by federal decisions?

Answer: I will review ACHP processes to ensure that community engagement occurs in a timely manner. If your office has suggestions in mind, I would be happy to work with your office to understand and review them.

Question 5: Can you describe your understanding of the term “multiple use?”

Answer: When referring to federal public land management, I understand the term “multiple use” to refer to both the resources and uses of such lands, which according to federal law (43 U.S.C. § 1702(c)) must be balanced in a way that meets the needs of both current and future generations.

Question 6: In December of 2020, you wrote an op-ed in the LA Times that argued that the “criteria and process for historic designation must be retooled” in order to create a more diverse set of historic places. What do you believe is needed in order to accomplish this “retooling?”

Answer: I have written that the National Register criteria, and particularly the “integrity” criterion, should be reviewed to ensure that they do not impose unnecessary barriers to underserved communities, including rural and main street communities, seeking to access National Register designation and the benefits that are associated with it. That said, I recognize that only Congress or the Department of the Interior may change the criteria for the National Register of Historic Places. The Advisory Council has long worked with Congress and the Department of the Interior in a collaborative manner to suggest policy and program improvements. In such collaboration, the Advisory Council plays an advisory function. If confirmed as Chair of the Advisory Council, I would be interested in seeing whether other members of the Council, which includes a representative from the Department of the Interior, are interested in exploring this issue.

Questions from Senator Steve Daines

Question 1: Ms. Bronin, tribal consultation and coordination with local tribal historic preservation offices should be a top priority for the Council. What actions will you take to ensure that tribal voices are heard when making decisions?

Answer: I agree that tribal consultation and coordination is a top priority for the Advisory Council. The Advisory Council has long been a leader in ensuring tribal voices are heard. If confirmed as its Chair, I will commit to meetings with tribal leaders early in my tenure and to working with your office to understand how this process can be improved.
Question 2: Ms. Bronin, I strongly believe that local communities should have a greater say in federal actions or designations that occur in their communities. If confirmed. How will you ensure you are hearing from local communities before making decisions?

Answer: The Advisory Council does not play a substantive, decision-making role in other federal agency actions, nor does it play a role in any federal designation process. With that in mind, as someone who has worked as a publicly-appointed local regulator, I agree that local communities should be welcomed and encouraged to participate in processes affecting them. In addition, the Section 106 process has a mechanism for including local communities during consultations.

Question 3: Ms. Bronin, what will be your top priorities for the Advisory Council if you are confirmed as Chairman?

Answer: If confirmed as Chair, based on what I have learned and heard to date, I would prioritize: (1) ensuring the agency conducts its Section 106 reviews with integrity and in keeping with Congressional direction; and, (2) in collaboration with many stakeholders, advising on policies to better tailor disaster recovery response to historic places, develop procedural efficiencies, support the 59 state and territorial historic preservation offices, 574 federally-recognized tribes (which include 204 tribal historic preservation offices), and Native Hawaiian organizations, and facilitate private investment in preservation, whether through leasing or transferring historic federal properties or through improving the historic preservation tax credit. Already, the Advisory Council has made progress in some of these areas.

Question 4: Ms. Bronin, do you believe that the Council’s reach or authority needs to be expanded in order for it to accomplish its historic preservation mission?

Answer: No.

Question 5: Ms. Bronin, what role do you believe the council should play in energy leasing and development on federal lands?

Answer: The Advisory Council should perform its statutory role, which is to assist and advise on the review of projects that are considered undertakings under Section 106 of the National Historic Preservation Act. The Advisory Council has no statutory role in negotiating, procuring, or approving such leasing and development.

Question from Senator Lisa Murkowski

Question: As the United States continues to economically recover from COVID-19, it is essential that projects to modernize and maintain our nation’s infrastructure are completed in a timely manner to meet the needs of growing businesses and allow for them to compete in the global economy. In 2015, the Advisory Council on Historic Preservation was directed in the FAST Act to issue an exemption from Section 106 consultation requirements for projects impacting rail properties on their rights-of-way,
consistent with the exemption given to Interstate Highways in 2005. However, the Council instead issued a program comment that imposes infeasible burdens on railroads and that fails to provide the relief contemplated by Congress. In the fiscal year 2021 Omnibus, Congress then encouraged the Council to continue working with the FRA and railroads to provide the relief intended in the FAST Act. Again, the Council was unwavering in its refusal to provide the relief intended by Congress and has instead chosen to keep intact a program comment that undermines railroads’ ability to complete projects in timely fashion to better serve their customers’ needs.

a. As Chairman, do I have your commitment to ensure the Council provides the exemption for railroad rights-of-way that is contemplated in the FAST Act?

Answer: It is my understanding that the Advisory Council’s current position is that it has issued a program comment that includes exemptions and complies with the requirements of the FAST Act. However, I commit to listening carefully to stakeholders to better understand relevant issues, constraints, and consequences of this program comment.

Question from Senator Mazie K. Hirono

Question: If you are confirmed as Chairman of the Advisory Council on Historic Preservation, how would you ensure that the concerns of stakeholders committed to preserving the history of the internment of Japanese Americans regarding the proposed placement of a wind farm within sight of the Minidoka National Historic Site are heard?

Answer: If the referenced project triggers the Section 106 process, the Advisory Council would urge the lead federal agency to carefully consider the views of these stakeholders as part of its consulting process. If confirmed as Chair, I would work with your office to learn more about this project and to ensure early consultation.

Questions from Senator Bill Cassidy

Questions: Section 106 of the National Historic Preservation Act requires Federal agencies to take into account the effects of their undertakings on historic properties, and historic properties are any prehistoric or historic districts, sites, buildings, structures, or objects that are eligible for or already listed in the National Register of Historic Places. However, in order to be eligible for the Historic Tax Credit, a property must be listed on the National Register of Historic Places and be “income producing” as a place of business or with rents units. Many buildings that may be deemed historic for purposes of Section 106 are not for purposes of the Historic Tax Credit.

In order to expand credit eligibility, what are your thoughts on allowing properties either on or eligible for listing on the National Register to qualify for the credit provided all other requirements are met?
Answer: I am on the record as a strong supporter of the need to ensure that the federal historic rehabilitation tax credit and other incentives that promote private-sector investment in our historic places are more accessible to rural, main street, and undeserved communities. That said, the Advisory Council has no direct role in administering or regulating the federal historic tax credit program. Only Congress can change what types of resources are certified historic structures that qualify for the tax credit, and it has long required actual listing on the National Register. The Advisory Council has recently advised Congress on changes to the percentages/amounts of the tax credit, and not, to my knowledge, about the eligibility-for-listing requirement. If confirmed as Chair of the Advisory Council, I would be happy to meet with your office to discuss this issue further and to determine whether the Advisory Council might play a role in convening relevant stakeholders.

What are your thoughts on revisiting and modernizing the Secretary’s Standards for Rehabilitation to meet today’s modern needs?

Answer: I have written about the need to modernize the Standards in several recent articles on energy efficiency (https://bit.ly/39BmiCh), disaster response (https://bit.ly/3el1I9H), and sustainability (https://bit.ly/2AmzqNZ). Only Congress or the Department of the Interior can revisit and modernize the Secretary’s Standards for Rehabilitation. That said, the Advisory Council has long worked with the Department of the Interior in a collaborative manner to suggest policy and program improvements. In such collaboration, the Advisory Council plays an advisory function. If confirmed as Chair of the Advisory Council, I would be interested in seeing whether other members of the Council, which includes a representative from the Department of the Interior, are interested in exploring this issue.

Questions from Senator Mike Lee

Question 1: a. Did you tweet this?

“ICYMI – Bears Ears on its way (hopefully) to reinstatement of boundaries: [retweeted post from @savebearsears that stated] “@SecDebHaaland “has advised President Biden to reinstate boundaries at #BearsEars and Grand Staircase-Escalante in Utah, and also in a marine area off New England. All were reduced by former President Donald J. Trump.” #RestoreBearsEars #HonorTribes.”

Answer: As noted above, while I do not have the original Tweet on any media or in any form, it appears to be something I would have said, and I will thus claim it as my statement.

b. If yes, why did you delete it?

Answer: As noted above, I believe that Twitter should be treated as an ephemeral form of social media best used for celebration, announcements, quick observations, and connections. Like many other users, I have long used an auto-delete function; in my case, the period for automatic
deletion is three months. If confirmed as Chair of the Advisory Council, I would abide in my use of social media by all pertinent record-keeping policies and procedures.

**Question 2:** What role would the Advisory Council on Historic Preservation have in advising the Secretary of Interior over the use of the Antiquities Act in the Establishment of national monuments?

*Answer:* In 2017, the Advisory Council advised the Secretary of the Interior on the Bears Ears site, and I would not prioritize having the Advisory Council issue any additional such advice, if confirmed as Chair.